Case Law Update: What's the Latest?

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What topics came before the Courts this past year?

Typical areas that come up year-in-year-out. No groundbreaking/major cases that shake the landscape. Instead, continued emphasis on bread and butter issues.

- 1. Use Variances
- 2. Area Variances
- 3. SEQRA
- 4. Miscellaneous topics.

Use Variance Test

- 1. Property is incapable of earning a reasonable return on initial investment if used for any of the allowed uses in the district (actual 'dollars and cents' proof must be submitted);
- 2. The property is being affected by unique, or at least highly uncommon circumstances;
- 3. The variance, if granted, will not alter the essential character of the neighborhood; and
- 4. The hardship is not self created.

Sullivan v. Board of Appeals of the Town of Hempstead

- Can you impose owner-occupancy as a short-term rental use variance condition?
- Yes! Where appropriate, reasonable conditions and restrictions directly to and incidental to a proposed use of property, that are aimed at minimizing adverse impacts, can be imposed.
- Appropriate here, because owner-occupancy minimizes the potential nuisance of short-term rentals.

Dean v. Town of Poland Zoning Board of Appeals

 When considering the question of reasonable return, what evidence should be in the record, and can you limit your review to only a portion of the property?

• Must have evidence concerning **all** permitted uses, and must consider the **entire** property, not just a portion.

Questions on Use Variances?

Area Variance Test

- 1. Will granting the variance produce an undesirable change in the neighborhood's character, or be a detriment to nearby properties?
- 2. Can the benefit sought be achieved by some other feasible method that does not require a variance?
- 3. Is the variance substantial?
- 4. Will the variance have an adverse effect or impact on the physical or environmental conditions in the neighborhood or district?
- 5. Is the alleged difficulty self-created?

209 Hudson Street LLC v. City of Ithaca Board of Zoning Appeals

- Can community opposition to a project justify denial of an area variance?
- No! Community opposition to a project by itself does not provide a rational basis to deny a variance. Other information is required.
- Other take-away: when reaching a decision, ZBAs can consider the proposed use of a property, and purpose in seeking the variance. You don't need to strictly limit consideration to the specific variance, and are allowed to consider the overall project.

DPR Scrap Metal Inc. v. Board of Zoning Appeals of Town of North Hempstead

 Can anonymous and unsubstantiated complaints regarding a business justify denial of a variance?

 No! Actual evidence must be presented at the hearing to demonstrate undesirable effects on the neighborhood/environmental conditions.

Kaye v. Zoning Board of Appeals of Village of North Haven

 Is community character defined by your code, or by the actual built environment?

 Actual built environment! Even where the variance would be relatively minor in size, the fact that a community was characterized by lots much larger than required by code, showed that allowing a substandard lot would result in an undesirable change in the neighborhood's character.

Gerbino v. Whalen

Can a court substitute it's judgement for the ZBA's?

 No! If the record supports the ZBA's determination, the court's review should end.

Simon v. Englert

- If the planning board reviews SEQRA as lead agency, and makes a negative declaration, can the ZBA reach a different conclusion as to neighborhood character?
- Yes! SEQRA review and the variance test are not identical.
- What type of explanation and evidence is needed, to support a different conclusion?
- A reasoned explanation, based on empirical data.

Questions on Area Variances?

State Environmental Quality Review Act

Planning and Zoning Boards must undertake a 'hard look' at the potential environmental consequences of an action.

Failure to take a 'hard look' is grounds for invalidating an action.

Type I – requires preparation of a full environmental assessment form (FEAF).

Type II – are deemed by regulation to not have a significant adverse impact, so no further review is required.

Unlisted – requires preparation of a short environmental assessment form (SEAF).

Brunner v. Town of Schodack Planning Board

- Are you required to prepare an Environmental Impact Statement when the project is a Type I action?
- No! Negative declarations can be issued without an EIS, if the lead agency finds no adverse environmental impacts, or that the impacts will be insignificant.
- What evidence should be in the record? As much as possible.
 Engineering reports and recommendations, impact studies/analyses, and anything else that's helpful.

Neeman v. Town of Warwick

 Does an unpermitted use's presence for multiple years change the impact analysis under SEQRA?

 No! Even where an unpermitted use has been operating for decades, SEQRA requires you to consider the environmental impacts of the development as if it wasn't in existence.

Cady v. Town of Germantown Planning Board

- General reminder that thorough SEQRA review does take time, but a thorough review cuts off one of the likeliest sources of challenge to your decisions.
- Other take aways: listen to the public, but pay special attention to issues/concerns raised by direct neighbors, as they're the ones most likely to show actual harm as the result of your decisions.
- Also, pay attention to your code's phrasing. If a standard is set forth as a guideline, instead of a strict requirement, then the planning board on its own can authorize deviations from the standard without need of a ZBA variance.

Questions on SEQRA?

Miscellaneous Topics

- Wallace v. Town of Grand Island: short term rentals can be restricted.
 If your community adopts a short term rental restriction, consider
 allowing owner-occupied short term rentals.
- Circle T Sterling LLC v. Town of Sterling Zoning Board of Appeals: you have the duty of weighing conflicting evidence and making a decisions. When information in the record is contradictory, your decision won't be overturned if substantial evidence supports your conclusion.
- Favre v. Planning Board of the Town of Highlands: if application changes are minor, you are not required to hold additional public hearings or re-submit the project for 239 review.

Final Questions?